

Bilko ADR-016: E-Invoice Adapter

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# ADR-016: E-Invoice Adapter & UBL 2.1 Canonical Model

**Status:** Accepted
**Date:** 2026-04-21
**Author:** ALAI, 2026
**Related:** ADR-015 (Four-Jurisdiction Plugin), ADR-019 (Integration Adapter Registry)

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## Context

Each of Bilko's four tax jurisdictions mandates electronic invoicing via government-operated fiscal platforms:
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Jurisdiction	Platform	Format	Mandatory Since
RS (Serbia)	SEF (efaktura.gov.rs)	UBL 2.1 + SEF envelope	2023
Yes (B2B)			
HR (Croatia)	HR-FISK / FINA eRacun	UBL 2.1 + FINA XML	Jan 2026
Yes (B2B)			
BA-FED (Bosnia FBiH)	CPF	Unspecified (stub)	TBD 2027
Unknown			
BA-RS (Bosnia RS)	UINO	Unspecified (stub)	TBD
Unknown			

```
### Problem Statement

Bilko's invoice domain must:

1. Generate invoices in a canonical format independent of any single jurisdiction
2. Serialize to jurisdiction-specific XML/JSON for submission
3. Submit to fiscal platforms with retry/error handling
4. Poll for status updates (async platforms)
5. Parse inbound invoices received from suppliers (B2B procurement)

Without:

- Embedding SEF/FINA-specific logic in the core `Invoice` model
- Duplicating invoice validation across 4 jurisdictions
- Tight coupling to any single platform's API changes

### Design Decision Drivers

Vendor patterns adopted:

- SAP B1 Electronic Filing Manager (EFM): Pluggable adapter layer per jurisdiction + canonical UBL 2.1 core
- EN 16931 European e-invoicing standard: Defines minimal invoice semantic model
- UBL 2.1 (ISO/IEC 19845): OASIS Universal Business Language – XML serialization

Key insight from SAP: The _canonical model_ should reflect accounting semantics, not platform wire formats. Adapters translate from canonical ? platform-specific.

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## Decision

### 1. Canonical Invoice Model – EN 16931 Subset

Bilko's internal invoice representation is a Kotlin data class implementing the EN
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16931 Core Invoice Model** (mandatory BT fields + optional BG groups).

File: `CanonicalInvoice.kt` (see `~/ALAI/products/Bilko/scratch-api/src/main/kotlin/no/alai/bilko/einvoice/CanonicalInvoice.kt`)

Key design rules:

1. All monetary amounts: `BigDecimal` with 4 decimal places (ADR-002)
2. All dates: `kotlinx.datetime.LocalDate`
3. VAT categories: UN/ECE 5305 codes (`S`, `Z`, `E`, `AE`, `O`, `K`, `G`)
4. Invoice types: UNTDID 1001 codes (380 = commercial invoice, 381 = credit note, 383 = debit note)
5. Currency codes: ISO 4217 (RSD, EUR, BAM)
6. Country codes: ISO 3166-1 alpha-2 (RS, HR, BA)

Mandatory fields (EN 16931 BT numbering in KDoc):

- BT-1: Invoice number
- BT-2: Issue date
- BT-3: Invoice type code
- BT-5: Currency code
- BT-9: Due date
- BG-4: Supplier party (name, tax ID, address)
- BG-7: Buyer party (name, tax ID, address)
- BG-23: VAT breakdown per category
- BG-25: Invoice lines (minimum 1 line)

Extension point:

```
``kotlin
val adapterMetadata: Map<String, String> = emptyMap()
```
```

For jurisdiction-specific fields not covered by EN 16931 (e.g., `sef.requestId`, `hr.fiscalCode`). Namespaced by adapter.

### ### 2. EInvoiceAdapter Interface

All jurisdiction-specific e-invoice integrations **must** implement this contract.

\*\*File:\*\* `EInvoiceAdapter.kt` (see `~/ALAI/products/Bilko/scratch-api/src/main/kotlin/no/alai/bilko/einvoice/EInvoiceAdapter.kt`)

\*\*Four methods (ADR-019 lifecycle contract):\*\*

```
``kotlin
interface EInvoiceAdapter {
 val jurisdiction: TaxJurisdiction
 val lifecycleState: AdapterLifecycleState // STUB | SANDBOX_VERIFIED |
 PRODUCTION_CERTIFIED

 @Throws(AdapterException::class)
 fun serialize(invoice: CanonicalInvoice): ByteArray

 @Throws(AdapterException::class)
 fun submit(serializedInvoice: ByteArray, invoice: CanonicalInvoice): SubmitResult

 @Throws(AdapterException::class)
 fun pollStatus(submissionId: String, invoice: CanonicalInvoice): EInvoiceStatus

 @Throws(AdapterException::class)
 fun parseIncoming(rawPayload: ByteArray): CanonicalInvoice
}
```
```

Lifecycle states (ADR-019):

- `STUB`: Not implemented – all methods throw `AdapterException(NOT_IMPLEMENTED)`
- `SANDBOX_VERIFIED`: Tested against fiscal platform sandbox (e.g., SEF demo env)
- `PRODUCTION_CERTIFIED`: Audited and approved for live traffic

Error normalization (ADR-019):

All adapters throw `AdapterException(code, market, retryable, rawPayload)` – never platform-native exceptions. Canonical error codes: `NETWORK_TIMEOUT`, `AUTH_TOKEN_EXPIRED`, `VALIDATION_SCHEMA_ERROR`, `PLATFORM_MAINTENANCE`, etc.

3. Adapter Implementations – Phase 1 Priorities

Jurisdiction	Adapter Class	Lifecycle State (2026-04-22)
Notes		

RS implemented (MC #8682)	`SEFEInvoiceAdapter`	SANDBOX_VERIFIED	Outbound + inbound
HR certificate (CEO decision pending)	`HRFISKEInvoiceAdapter`	STUB	Blocked on FINA
BA-FED published	`CPFEInvoiceAdapter`	STUB	CPF spec not
BA-RS unavailable	`UINOEInvoiceAdapter`	STUB	UINO spec

****SEF Serbia (RS) – Reference Implementation:****

- Serialization: UBL 2.1 XML + SEF JSON envelope
- Submission: HTTPS POST to `https://efaktura.mfin.gov.rs/api/publicApi/invoice`
- Authentication: X.509 certificate + API key
- Polling: GET `/api/publicApi/invoice/{id}/status`
- Inbound: Webhook `/api/invoices/incoming` + polling `/api/publicApi/inbox`

****SEF sandbox certification (Task 1.5):****
5 invoice types tested in sandbox:

1. B2B outbound invoice
2. B2G outbound invoice (to government buyer)
3. Credit note
4. Cancelled invoice
5. Inbound invoice received from supplier

****Evidence:**** Acknowledgement IDs returned by real SEF demo environment (MC #8682 DoD).

4. Canonical ? Platform Serialization Flow

```

sequenceDiagram
    participant Core as Invoice Service
    participant Plugin as CountryPlugin (RS)
    participant Adapter as SEFEInvoiceAdapter
    participant SEF as SEF Platform

    Core->>Plugin: generateEInvoiceXml(invoice)
    Plugin->>Adapter: serialize(invoice)
    Adapter->>Adapter: Map CanonicalInvoice ? UBL 2.1 XML
    Adapter-->>Plugin: ByteArray (XML)
    Plugin->>Adapter: submit(xml, invoice)
    Adapter->>SEF: POST /api/publicApi/invoice
    SEF-->>Adapter: HTTP 200 + platformInvoiceId
    Adapter-->>Plugin: SubmitResult(platformInvoiceId, PENDING)
    Plugin-->>Core: FiscalSubmissionHandle
  
```

****Key invariant:**** The `Invoice` model in `packages/database` ****never**** contains SEF-specific fields. All jurisdiction logic flows through the plugin and adapter layers.

Consequences

Positive

1. ****Platform independence:**** When SEF changes XML schema (happened 2024), only `SEFEInvoiceAdapter` changes. Core untouched.
2. ****Testability:**** Each adapter has isolated unit tests. Mock platforms for regression.
3. ****Incremental rollout:**** HR/BA adapters can remain stubs until fiscal platforms are ready.
4. ****B2B procurement:**** Inbound invoices parse through `parseIncoming()` ? canonical model ? standard invoice creation flow.

Negative

1. ****Mapping complexity:**** UBL 2.1 has 200+ optional fields. CanonicalInvoice supports ~40. Adapter must decide what to include.
2. ****Round-trip fidelity:**** Parsing inbound invoice ? canonical ? serialize may lose platform-specific metadata. Use `adapterMetadata` map.
3. ****Certification burden:**** Sandbox testing required per adapter before production (Phase 1 Task 1.5).

Risks

1. ****SEF/FINA breaking changes:**** Government platforms have no SLA, no deprecation policy.
****Mitigation:**** Adapter feature flags (ADR-019 Task 4.5) – disable broken adapter without

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redeploy.
2. CPF/UIINO spec delays: BiH platforms have no published tech specs. Mitigation: Stub adapters document `NOT_IMPLEMENTED`; GA proceeds without BiH e-invoicing.
3. UBL 2.1 extensions: Some platforms extend UBL with custom namespaces. Mitigation: `adapterMetadata` carries extension data; serialization handles custom namespaces.

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## Implementation Notes

### Validation Strategy

EN 16931 validation (core):

- Invoice must have ?1 line
- `sum(lines.lineTotal)` == `invoice.totalAmountExclVat`
- `totalAmountExclVat + totalVatAmount` == `totalAmountInclVat`
- All amounts ? 0 (credit notes use negative `quantity`, not negative `unitPrice`)

Jurisdiction validation (adapter):

- SEF Serbia: Buyer VAT ID must match PIB format (9 digits)
- HR Croatia: Supplier must be FINA-registered (OIB validation)
- Validation errors throw `AdapterException(VALIDATION_BUSINESS_RULE, retryable=false)`

### Async Submission Pattern (Transactional Outbox)

SEF and HR-FISK are asynchronous. Recommended pattern:

```kotlin
// 1. Persist invoice to DB (transaction T1)
// 2. Write to {market}_outbox table (still in T1)
// 3. Commit T1
// 4. Background worker polls outbox, calls adapter.submit()
// 5. Update outbox row with platformInvoiceId
// 6. Background worker polls adapter.pollStatus() until APPROVED/REJECTED
```

Do NOT block invoice creation on fiscal platform availability.

### Sandbox Environments



Platform	Sandbox URL	Credential Type
SEF (RS)	<a href="https://demo-efaktura.mfin.gov.rs">https://demo-efaktura.mfin.gov.rs</a>	Test X.509 cert + API key
HR-FISK (HR)	<a href="https://demo.fiskalizacija.hr">https://demo.fiskalizacija.hr</a>	Test FINA certificate
CPF (BA-FED)	N/A	Not available
UIINO (BA-RS)	N/A	Not available

Sandbox credential convention (ADR-019):

- Secret store path: `Bilko/sandbox/{market}/{secret-name}`
- Example: `Bilko/sandbox/RS/sef-api-key`

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## References

- EN 16931 spec: https://ec.europa.eu/digital-building-blocks/sites/display/DIGITAL/Compliance+with+eInvoicing+standard
- UBL 2.1 spec: http://docs.oasis-open.org/ubl/UBL-2.1.html
- SEF Serbia docs: https://www.efaktura.gov.rs/en
- HR-FISK Croatia: https://www.porezna-uprava.hr/HR\_Fiskalizacija/Stranice/Naslovna.aspx
- Implementation: `~/ALAI/products/Bilko/scratch-api/src/main/kotlin/no/alai/bilko/einvoice/`
- Master plan: `~/system/specs/bilko-multi-market-architecture-plan.md` (Phase 1 Task 1.4, Task 1.5)
- Related ADRs:
  - ADR-015: Four-Jurisdiction Plugin Architecture
  - ADR-019: Integration Adapter Registry

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## Approval

Approved: 2026-04-21 by CEO Alem Basic
Execution: Phase 0 Task 0.2, Phase 1 Task 1.4 (completed 2026-04-22, MC #8682)

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